Performance Analysis of Mahatma Gandhi National Rural Employment Guarantee Scheme

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The Eleventh Plan (2007-12) has set the correct goal in the form of moving "Towards Faster and more Inclusive Growth", which ensures broad based improvement in the quality of life of the people, especially the poor. The planning commission has given a long catalogue to Mahatma Gandhi National Rural Employment Guarantee Scheme (MGNREGS). National Rural Employment Guarantee Act (NREGA), 2005 is a historic measure to implement its promise of 'Right to Work' by the UPA Government. The law was initially called the NRGEA, but it was renamed as MGNREGA on October 2, 2009. The extension of the MGNREGA to the whole country is an unprecedented opportunity to build the foundations of a social security system in rural india, revive village economies, promote social equity, and empower rural labour.

The budget for the year 2009-10, marks the deepening and broadening of the Government, social inclusion agenda. The MGNREGA coverage increased to 4.74 crores households in FY'09. The allocation in the budget is Rs.39,100 crores, which is a partly increase of Rs.2,350 crores over the amount spent in last year.

This article examines the performance of the MGNREGS since its launch in mid-2005. It first provides features and summary of performance analysis in certain areas and then highlights specific weaknesses of the MGNREGA. Finally, it describes the challenges that lie ahead and suggests how these can be overcome.

Introduction:

Alleviation of poverty, for a long time, has remained a very complex and critical concern among third world countries. It has been at the top of the agenda of Policy Planners and Development Specialists and a lot has been written on the subject right from the days of Adam Smith's "Wealth of Nations" to Prof. Amartya Sen's "Public Action to Remedy Hunger". However,

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the poverty did not show any significant declining trend. In our country, more than a quarter of population continues to be poor even after six decades of independence. A large number of Government and Non-Government organizations and International Funding Agencies all over the world have been engaged in this seemingly un-ended war against poverty to have a win over the obstacles of inclusive development.

After the independence the Government has devised different types of anti-poverty programmes and implemented for inclusive development in the country. The Mahatma Gandhi National Rural Employment Guarantee Scheme (MGNREGS) is one of such programmes. On the advice of the National Advisory Council, the Government passed the National Rural Employment Guarantee Act (NREGA) in September, 2005. The NREGA came into force on February 2, 2006. The law was renamed as MGNREGA on October 2, 2009. The MGNREGS was initially implemented in 200 of india's most backward districts. In 2007, it was extended to another 130 districts and with effect from April 1, 2008, the Act covered all districts. The ongoing programmes of Swarn Jayanti Rozgar Yojana (SJRY) and National Food for Work Programme (NFFWP) have been subsumed under MGNREGS. The Ministry of Rural Development described it as a revolutionary measure to transform the rural economy.

Objectives of the study:

The broad objective of the study is to examine the performance of MGNREGS towards faster and more inclusive growth. However, the following are the basic objectives of the study:

- To explain the features of MGNREGA.
- To examine the performance and progress of MGNREGS in different angles.
- To discuss the various deficiencies of MGNREGS.
- To highlight the various measures to strengthen the MGNREGS.

Methodology of the study:

The period for evaluating the performance of MGNREGS ranges from 2006-07 to 2008-09. The data has been colleted from MGNREGA's website http://nrega.nic.in and the website of Government of India. For analyzing the data, the following statistical tools have been used;

The arithmetic mean of each component for each year has been calculated for the period of the study.

2. Percentage to total was calculated for measuring the performance of each state.

Features of MGNREGA:

The MGNREGA will provide a legal guarantee for at least 100 days of employment to begin with on asset-creating public works programmes every year at minimum wages to at least one able-bodied person in every rural and urban poor and lower middle class household. The Central Government will provide 90 percent of money for the scheme. It will also compensate states if a fund crunch affects employment generation. The main features of the Act are:

- 1. Every household in rural india will have a right to at least 100 days of guaranteed employment every year for at least one adult member in the family.
- 2. The employment will be in the form of casual manual labour at the statutory minimum wage and the wage shall be paid within 7 days of the week during which work has done.
- 3. When wages are directly linked with the quantity of work, they shall be paid according to the schedule of rate fixed by the State Government. For unskilled labourers, this schedule shall be so fixed that 7 hours of work shall fetch wages equal to the statutory minimum wage fixed by the state.
- 4. Work should be provided within 15 days of demanding it, and the work should be located in rural areas within 5 kilometer distance. If work is not provided to anybody within the given time, he/she will be paid a daily unemployment allowance, which will be at least one-third of the minimum wage.
- 5. Only productive works that are based on economic, social and environmental benefits, contributing to social equity, and have the ability to create permanent assets will be taken up under the programme.
- 6. Five percent of the wages may be deducted as contribution to welfare schemes like health insurance, accident insurance, survivor benefits, maternity benefits and social security schemes.
- 7. Workers employed on public works will be entitled to medical treatment and hospitalization in case of injury at work, along with a daily allowance of not less than half of the statutory minimum wage. In case of death or disability of a worker, an exgratia payment shall be made to his legal heirs as per provisions of the Workmen Compensation Act.

- 8. For transparency and accountability, all accounts and records of the programme will be made available for public scrutiny.
- 9. The District Collector/Chief Executive Officer of the programme will be responsible at the district level.
- 10. The Gram Sabha will monitor the work of the Gram Panchayat by way of social audit.

Works Listed in the MGNREGA:

The works being undertaken are consistent with the following specific types of works listed in the MGNREGA;

- i. Water conservation and water harvesting.
- ii. Drought proofing including afforestation.
- iii. Irrigation canals.
- iv. Provision of irrigation facility to land-owned by SC and ST, land of beneficiaries of land reforms and of Indira Awass Yojana (IAY).
- v. Renovation of traditional water bodies.
- vi. Land development.
- vii. Flood control works.
- viii. Rural connectivity to provide all weather access.
- ix. Any other work, which may be notified by central government in consultation with state government.

Analysis of performance and progress of MGNREGS:

It is proposed to analyze the state-wise employment generation under MGNREGA. The programme was initially implemented in the 200 most backward and mostly labours surplus districts of the country. It was initiated in all districts of the country from 2008-09 onwards. The data relevant to the analysis is presented in Table-I. The data of the table reveals that the cumulative number of households issued job cards increased from 3,78,50,390 in 2006-07 to 1,00,93,155 in 2008-09. The number of households provided employment is also increased from 2,10,16,099 to 4,49,97,722 during the same period. This is a phenomenon feature with remarkable increase in employment generation under MGNREGS. A close observation of the data also reveals that the impact of MGNREGS in the context of employment generation is found high in Andhra Pradesh, Madhya Pradesh and Rajasthan followed by West Bengal, Uttar Pradesh and Bihar during the period under review.

The community-wise data for person-days of employment provided are summarized in Table-II. It is observed from the data of the Table that, the person-days of employment provided is highest among the STs followed by SCs and others during the period under review. The fact that an overwhelming proportion of workers are SCs or STs demonstrates that the self-targeting, seen as a unique selling proposition of the MGNREGS is actually working. While the share of SCs in India's population is 14 per cent, their share in households who received employment under MGNREGS is 29.35 per cent. In fact, while the share of STs in the total population is only 8 per cent, they constituted 25.36 per cent of the total employed under the MGNREGS. The share of others in households who received employment under the MGNREGS is 45.29 per cent during the year 2008-09.

The Table-III shows that the more than 50 per cent of beneficiaries are men during the period under review. Thus, the MGNREGA requires that at least one-third of the beneficiaries shall be women who have registered and requested for work. In fact, women constituted 47.86 per cent of all persons working in 2008-09. This is not surprising since men are more likely to have already migrated in labour-surplus backward districts where the MGNREGS was implemented first. The interesting fact that, only in the state of Andhra Pradesh, women constituted 57 per cent whereas, Jammu and Kashmir (5.76 per cent), Uttar Pradesh (17.99 per cent), Punjab (24.62 per cent), West Bengal, Arunachal Pradesh and Assam (27 per cent) are women not one-third of the beneficiaries.

The data related to funds available, sanctioned and expenditure for implementation of MGNREGS is presented in Table-IV. The funds released by the central government for the implementation of MGNREGS has been increased from Rs.4,18,432.42 lakhs to Rs.29,92,454.71 lakhs during the period 2006-07 to 2008-09. It is a phenomenal growth, however, the field reports are suggesting that there is a considerable delay in the release of funds, which leading to delay in initiating works, abandoning continuing works already started and sometimes, in delay of payment to workers. The guidelines state that the MGNREGS would be different programme and central release the funds based on state proposals. Each state would formulate and submit a state annual work plan and budget proposals. The actual release to a state government will depend upon its actual utilization of funds released. The data of the table is also evident that the expenditure incurred for the provision of wage employment and administrative cost in states has been increased from Rs.8,82,335.55 lakhs to Rs.27,16,607.42 lakhs during the period under review.

The Table-V presents the data pertaining to details of works ongoing and completed. The analysis of the data reveals that the works ongoing

moved from 52.85 per cent to 55.54 per cent in 2006-07 to 2008-09. Whereas, the works completed declined from 47.15 per cent to 44.46 per cent during the period under review. Thus, the analysis helps to conclude that the seriousness of implementation of MGNREGS is gradually declining.

Deficiencies of MGNREGS:

For the progress and weakness of the MGNREGS during its implementation have been reviewed by the Controller and Auditor General (CAG) and certain NGO's, especially the National Consortium of Civil Society Organisations (CSOs), have also undertaken several reviews. The CAG report underlines the fact that the guidelines indicated in the MGNREGA have not been followed by the government. The reviews of CAG and CSOs have brought out the following glaring deficiencies of MGNREGS;

- 1. Lack of professional staff: Every State Government was required to appoint in each block, a full time programme officer, exclusively responsible for the implementation of MGNREGA. However, the CAG report finds that 19 states had not appointed these officers, in 70 per cent of the blocks it surveyed; the existing Block Development Officers had been appointed Programme Officers and given "Additional Charge". But, MGNREGA is not a programme that can work on an "Additional Charge"
- Lack of proper project planning: MGNREGA specifically mentions the 2. creation of durable productive assets, in the form of roads, improving rural infrastructure, drought-proofing, watershed development, water conservation etc. However, the CAG survey found that the focus is on rural connectivity and wells only.
- Bureaucratic resistance to MGNREGA: The Civil Society Organisation 3. found that whereas Panchayati Raj Institutions leaders are keen to implement MGNREGA, Secretaries and Executive Officers of Gram Panchayats were seen to be working overtime to convince these leaders of the "Perils' of getting entangled in MGNREGA. On account of the detailed procedures and rules under MGNREGA, an impression has been created that it is much more difficult to make money under MGNREGA. Given relatively few chances of corruption, it is better to go on in for other programmes that are relatively less strict.
- Lack of transparency and absence of social audit: The MGNREGA has 4. provisions for transparency in the process of implementation, in actual practice, data on work done and payments made for various kinds of jobs is kept as a closely guarded secret. As a consequence, there is a mockery of social audit.

5. Inappropriate rates of payment: Work done on MGNREGS in india is measured through the schedule of rates. This schedule provides rates at which work done by labour is valued. Workers are paid according to the value placed on their work by the schedule of rates. However, the surveys found that the projects under the MGNREGA implemented by employment of contractors. The contractors do not pay labour statutory minimum wage and get most of the work done by machines.

Measures to strengthen the MGNREGS:

It is necessary to take the following measures to strengthen the support structure of the MGNREGA;

- 1. Appointing full-time professionals for implementing MGNREGA at all levels.
- 2. Provisions of full-time employment guarantee assistants at the panchayat level to make rural people aware of the benefits of the scheme and induce them to take advantage of the scheme.
- 3. Specific efforts should be made to reduce the time gap between work done and payment received by rural labourers in MGNREGA.
- 4. To use Management Information System and improve the system of monitoring of the scheme as also to check leakage and misappropriation of funds.
- 5. To undertake a massive programme of generating awareness about the scheme with the help of information technology.
- 6. To revise the schedule of rates periodically so that changes in statutory minimum rates of wages are made consistent with their revision.
- 7. To prepare the project plan at the district levels with the help of programme officers and other technical staff as well as Panchayati Raj Institution leaders so that projects cleared at the district level can be implemented at the grassroots levels.
- 8. To make a periodical study of various states with a view to learning from their experience of implementing MGNREGA and thus develop a spirit of competition among the states to take advantage of the scheme.
- 9. To mandate a role for Civil Society Organisations to work as support agencies for Panchayat Raj Institutions in MGNREGA planning, implementation and social audit.

Conclusion:

Recently, Rural Development Minister C.P.Joshi has blamed the states for not following the spirit of the ambitious MGNREGA, though, enough funds were being provided to the states for this purpose but they were unable to utilize it properly. He states that there were just nine districts in the country where 100 days of employment was given. The states like Orissa, West Bengal, Tripura, Jharkhand and Karnataka had paid employment allowance as they could not provide job within 15 days of demand. There is no denying the fact that MGNREGA is conceptually a very important national programme initiated at the level of the Central Government, but its record of implementation reveals that there are widespread complaints of corruption and pilferage of funds and very low level of utitlisation of budgeted provision. It has not succeeded in creating sufficient productive assets for strengthening rural infrastructure. It has, therefore, failed to impact on the poor rural households and if deterioration not checked, the programme will lose the enthusiasm and momentum generated for the programme in 2006, describing it as a revolutionary project to impact on the life of the poor. It is also evident that both the number and quality of human resources deployed so far are completely inadequate for shouldering the complex and manifold responsibilities of MGNREGA implementation. It is obvious that governments have failed to recognize the enormous diversity of tasks involved and the skills required to execute the same with speed and quality.

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Table -1: State-wise Employment Generation under the MGNREGS:

	State		2006-2007			200" 2009		2008-2009			
8.50		Cumulative No of HH	No of house- holds who	No of house- holds pro-	Cumulative No of HH	No of house- holds who	No of house-	Cumulative No of HH	No of house- holds who	No of hous holds pro-	
		assued job-	have de- munded	vided employ-	usund job-	have de- manded	vided employ-	issued job-	have de- manded	vided emplo	
		cards	employment	meni	carda	employment	ment	cards	employment	ment	
1	Andhra Prodesh	9066675	2161494	2161395	8853413	4803892	4803892	11347815	5699557	58995.57	
_		(13.30)	(10.20) 16026	(30.28)	(13.08)	(13.99)	(1617)	(11.34) (250)	(12.56) 63008	(12.67)	
2	Armachal Profesh	(0.04)	(0.08)	(0.08)	(0.04)	(0.11)	(0.01)	(0.00)	(0.34)	(0.13)	
3	Ancom	916753	790179	7902270	1505775	1440243	1402008	2970522	2155340	1877393	
		(2.42)	1708510	(3.77)	(2A2) 7988992	(4.72) 3975545	(4.14) 3859430	(2.94)	(4.75)	(4.17) 3822484	
4	8-liner	(9.41)	(8.06)	(8.04)	(12.34)	(11.58)	(11.38)	(10.19)	(8.42)	(8.49)	
5	Chiattisgarb	1848766	128204	1256737	2875796	2297042	2084963	3354795	2271194	2270415	
		(4.86)	(6.05)	(5.98)	(4.44)	(6.69)	(6.74) 290601	(3.32)	(5.00)	(5.05) 850891	
6	Gepral	(1.67)	(1.07)	(1.08)	(134)	(0.86)	(0.86)	(2.85)	(1.87)	(1.89)	
1	Harvana	306772	50765	50765	363465	70000	70969	377500	171794	162932	
_		(0.20)	(0.24) 67167	(0.24)	(0.25)	(0.21)	(0.21)	(0.37)	(0.38)	(0.36) 445713	
1	Himaciail Prodesh	(0.26)	(0.32)	(0.30)	(0.61)	(0.00)	(0.80)	(0.84)	(100)	(0.99)	
1	January And Kashmir	179133	125330	120320	253302	130143	138303	497175	71.6985	199166	
	Samue And Kamada	(0.47)	(0.57)	(0.58)	(0.39)	(0.40)	(0.41)	(0.49)	(0.47)	(0.44)	
10	Jorthand	(600)	(6.50)	1394100	2958788 (AUS7)	(4.89)	1679000 (4.95)	3375992	1570857	1576348 (3.50)	
II	Karminka	795600	548632	\$451.65	1523001	554002	549994	3420945	906503	896212	
11	PALINERY	(2.10)	(2.99)	(2.50)	(2.35)	(1.61)	(1.62)	(3.39)	(2.00)	(1.99)	
12	Kerais	213840 (0.56)	104827	99107 (0.47)	479036 (0,74)	258275 (0.76)	185392 (0.55)	1897713 (1.88)	698680 (1.54)	692015 (154)	
		4446195	2733762	2866349	7238764	4347079	4346916	11229547	5207862	5207665	
13	Madkya Pradesh	(11.75)	(12.90)	(13.64)	(11.18)	(12.66)	(12.82)	(11.13)	(11.48)	(11.57)	
14	Makarashtra	2753047	353024	394944	3128352	474695	474695	4814593	907783	906297	
		(7.27) 18568	(1,67)	(1.83)	(4.83)	(1.38)	(1.40)	(4,77)	(2.00) 381.109	(2.01)	
15	Manipur	(0.05)	(0,00)	(0.00)	(0.14)	(0.33)	(0.33)	(0.38)	(0.84)	(0.85)	
16	Meghalicra	111068	99177	96627	121787	100000	106042	298755	239630	224263	
		(0.30)	(0.47)	(0.46) S7008	(0.19)	(0.31)	(0.31) 88940	(0.30) 172775	(0.53)	(0.50) 172775	
17	Vitzeram	(0.06)	(0.25)	(0.24)	(0.14)	(0.26)	(0.26)	(0.17)	[0.36]	(0.38)	
LII.	Nagaland	27864	27684	27864	130407	110052	110052	296738	290009	296689	
	-	(0.07) 2593194	(0.13)	(0.13)	(0.17)	(0.32)	(0.32)	(0.29) 6125810	(0.68)	(0.66)	
16	Orissa	(6.85)	(6.64)	(6.63)	(6.34)	(3.32)	(3.25)	(6.07)	(2.90)	(246)	
20	Punjab	37326	31,768	31.648	97892	40000	49690	530028	1/67336	1/07336	
-	. —	(0.10)	(0.15)	(0.15)	(0.15)	(0.14) 21731.22	(0.15)	(0.52) 8468740	(0.32)	(0.33)	
21	Rajasthan	(3.98)	(5.55)	(5.59)	(4,43)	(6.33)	(6,40)	(8.39)	(14.05)	6373093 (14.16)	
77	SALIM	4406	49.79	4507	30007	21773	19664	77112	52554	52006	
	34.14	(0.01)	[0/2]	(0.02)	(0.05)	(0.06)	(0.06)	(0.08)	(0.12)	(0.12)	
7.1	Tanil Valu	(3.05)	663708 (3.21)	(3.25)	2200437 (3.40)	1234018	1234818 (3.64)	(5.46)	3345648	3345648 (7.44)	
24	Trinera	79067	74800	74336	466779	(25.291)	423724	600615	549145	549022	
	Tripura	(0.20)	(0.5)	(0.35)	(0.72)	(1.34)	(1.25)	(0.68)	(1.21)	(1.22)	
25	Estar Pradeck	400 (287 (10.58)	2676261 (12.63)	(1224)	7311973 (11.29)	(1000383 (11,06)	4095408 (12,08)	10852018	4339490 (9.56)	4336466 (9.64)	
26	1 ttarakhand	199234	134363	134312	198734	180263	189263	817753	298741	298741	
10	· star as mand	(0.53)	(0.63)	(0.64)	(0.55)	(0.55)	(0.56)	(0.81)	(0.66)	[0.66]	
27	West Bongsil	5347141 (13.60)	3235360 (15.27)	3083757 (14.67)	(13.25)	3919996	3843335 (11.33)	9558067 (9,47)	3025854 (6.67)	3025854 (6.72)	
25	Pendicherry	- (2000)	(220)	(1000)	[2323]	[22,42]	(1133)	15547	1.7264	12264	
		_						(0.02)	(0.03)	(0.03)	
19	Andomas And Nicober		_	-	-	-	-	(0.02)	(0.02)	[0.01]	
50	[.nk.shadweep	-	-	-	-	-	-	3313 (0.00)	3024 (0.01)	3024 (0.01)	
31	Chandigarb	-	-	-	-	_	-	(0.00)	[0.00)	(.00)	
32	Dudra & Nagar Havel	-	_	-	-	_	-	8100 (0.01)	1919 0.003	1919 (0.00)	
n	Drawes & Dis	-	-	-	-	-	-	0 (0.00)	(0.00)	(0.00)	
34	Geo	-	-	-	-	-	-	10244	(0.00)	(0.00)	
	TOTAL	37860390	21188804	21016099	64740995	34326563	33909132	100931550	45382936	44997722	
		(100)	(100)	(100)	[100]	(100)	(100)	(100)	(100)	(100)	

Source: MGNREGA Implementation Status Reports. Note: Figures in brackets represent the percent to total.

Table-II: Community-wise Employment provided under MGNREGS: (Number of person-days in Lakhs)

S.	State		2006	-2007			2007	7-2008			200	3-2009	1				
NO	State	SCa	STs	Others	Total	SCa	STa	Others	Total	SCs	STs	Others	Total				
1	Andhra Pradesh	202.41 (29.62)	(1301)	(57.17)	670.77 (1.00)	557.16 (27.72)	257.18 (12.79)	1195.94 (59.49)	(1.00)	71500	354.36 (12.95)	1696.07	2735.4				
2	Arumchal Pradreb	0.00	4.53	0.00	4.53	(0,00)	1.85	(33.69)	2.79	0.00	19.59	6.02 (Z3.42)	25.71				
3	Asom	49,57	263.05 (46.26)	258L3D (45L0B)	572.62 (100)	37.06	190.76	250.79	487.61	76.18	256.76	414.12	751.00				
4	Bihar	281.00	19.13	296.74	596.87	390,44	(38.12) 21.02	(33.2H) 443.64	(100) 855.10	496.55	(34.45) 26.33	(55.14) 468.88	(100)				
5	Chhattiegarh	(47.08) 84.08	(3.21)	(49.72)	(1 <i>00</i>) 700.21	(45.66) 196.29	(2.46)	(51.88)	1336.10	(50.07)	(2.65)	(47.28) 525.57	1343.1				
		(12.0E) 7.07	(45.95)	(42.44)	(100) 100.46	(14.91)	(41.39)	(43.69)	(100)	(16.41)	(41.32)	(42.26) 76.34	(100)				
6	Gujarnit	(7.04)	(64.36)	(28.70)	(100)	(5.92)	(65.92)	(28.16)	(100)	(12.67)	(90.96)	(36.77)	(100)				
7	Haryana	(60.03)	(0.00)	(38.57)	(1.00)	(53.80)	(0.00)	(46.30)	(1.00)	(53.03)	(0.00)	(46.97)	(100)				
8	Himmchai Pradush	(30.40)	(22.41)	(47.19)	(100)	31.51 (32.31)	(11.00)	(56.66)	97.53 (100)	(35.52)	(7.70)	(59.70)	(100)				
9	Jammu And Kashmir	(5.42)	7.50 (23.22)	73.05 (71.36)	(100)	3.29 (9.85)	(34.34)	(65.81)	(100)	6.67 (8.46)	21.61 (27.42)	90.52 (64.11)	(100)				
18	Jharkhan d	(23.46)	309.70 (40.29)	(36.23)	(100)	(20.74)	311.37 (41.65)	(37.61)	747.57 (100)	135.76 (18.10)	(39.97)	314.46 (41.53)	748.E				
11	Karnataka	(33.05)	45.18 (20.35)	103.46 (46.60)	(100)	59.79 (30.23)	37.94 (19.18)	100.05 (50.59)	197.78 (100)	(20.77)	39.91 (13.87)	1.67.85 (38.35)	(100)				
12	Kerala	4.12 (20.12)	(12.40)	13.82 (67.48)	20.48 (1.00)	10.25	10.26	40.23 (66.23)	60.74 (100)	29.94 (19.47)	14.23 (9.26)	109.58 (71.27)	153.7				
13	Madkya Pradesh	312.95 (15.67)	959.05 (48.64)	(35.49)	1971.77 100)	(17.87)	1342.47 (48.76)	918.50 (33.37)	2753.02	(17.82)	1379.55 (46.81)	1042.35	2945.9				
14	Mahorashtro	25.79 (16.19)	(40.88)	(42.92)	1,591,200	34.08 (18.44)	73.36	79.62	184.86	(16.51)	185.44 (44.17)	(30.33)	419.0				
15	Manipur	0.00	18.57	(0.00)	18.57	0.13	48.04 (98.44)	(0.24)	48.31	4.71	208.25	72.66 (25.44)	285.6				
16	Meghniaya	0.00	20.14	4.01	24.22	0.19	36.40	4.74	41.33	0.30	81.75	4.17	86.31				
17	Mizoram	(0.26)	(ES.15) 7.85	(16.76)	(1.00)	(0.46)	31.53	(11.47)	(100) 31.53	(DAS)	(94.72) 125.76	(4.83)	125.8				
18	Nagaland	(0.00)	13.08	(0.00)	(100)	(0.00)	(100.00)	(0.00)	(100)	(0.00)	(60.05) 202.30	(0.05)	302.3				
		(0.00)	(100.00)	(0.00)	(100)	(0.00)	(100.00)	(0.00)	(100)	(0.00)	(100.00)	(0.00)	(100)				
19	Orism	(23.65)	(48.27)	(27.07)	(100)	(34.33)	(38.65)	(38.02)	(100)	(30.96)	(35,34)	(453.889)	(100)				
20	Punjab	(69.36) 159.30	(0.00)	(30.64)	(1.00)	(76.29)	(0.00) 778.60	(23.71) 576.87	(100)	(74.28) 1390.40	(0.00)	(25.72)	(100)				
21	Rajasthan	(13.97)	(64.35)	(19.67)	(1.00)	(19.24)	(46,39)	(34.37)	(100)	(28.79)	(23.24)	(47.97)	(100)				
22	Sikkim	(0'85)	(97.94)	(1.23)	(100)	(7.09)	3.56 (42.56)	4.33 (50,35)	(100)	1.50 (5.69)	11.63 (44.15)	13.21 (50.15)	26.34				
23	Tamil Nodu	102.48 (96.08)	(2.30)	73.97 (41.56)	182,79 (100)	370.08 (37.36)	(2.63)	258.14 (40.01)	645.22 (100)	725.39 (60.27)	(1.74)	457.27 (37.96)	(100)				
24	Tripure	7.98 (15.62)	(62.10)	10.96 (21.90)	(100)	37.72 (20.63)	75.95 (41.95)	67.38 (37.22)	(100)	(Z3.45)	158.68 (45.19)	(31_35)	351.1				
25	Uttar Pradesb	467.E2 (56.85)	25.62 (3.11)	329.45 (40.01)	EZZ.SO (100)	732.70 (53.75)	25.20 (1.85)	605.16 (44.40)	(100)	1227.08 (53.64)	44.57 (1.95)	1015.87 (44.41)	2267.5				
26	Uttarakhand	10.84 (26.70)	(1,40)	29.19 (71.90)	40.50	(27.30)	(4.34)	54.92 (68.36)	(100)	28.33 (27.15)	5.37 (5.15)	70.63 (67.70)	104.3				
27	Wast Bengal	158.78 (36.08)	(18.61)	199.42 (45.31)	+40.08 (100)	351.44 (36.26)	133.71 (13.60)	483.65 (49.92)	968.80 (100)	294.55 (37.45)	115.58	375.52 (47.74)	786.6				
28	Pondicherry	-	-	-	-	-	-	-	-	0.81	(0.00)	0.83	1.64				
29	Andamen And	-	-	-	-	_	-	-	-	0.00	0.10	(90.00)	1,00				
30	Nicobar	-	_	-	-	_	-	-	-	0.00	1.81	0.01	1.82				
31	Chandigarh	_	_	-	-	-	_	-	-	(0.00)	0.00	0.00	0.00				
32	Dadra & Nagar	_	-	-	_	_	_	<u> </u>		(0.00)	(0.00)	(0.00)	0.40				
32	Haveli Daman & Din		-	-		<u> </u>	-	+-		(0.00)	(100.00)	(0.00)	0.00				
-		<u> </u>		+-	<u> </u>		-	-		(0.00)	(0.00)	(0.00)	(100)				
34	Goa	2295.23 (25.36)	3298.73	3456.50 (38.19)	9050,55 (100)	3942.34 (27.44)	4205.60 (29.3)	6219.98 (43.26)	14367.92	(28722) (2742) (0702)	(QLD) 9480.78 (25.36)	(0.00) 9786.28 (45.29)	(100) 21509 (100)				
0.5	TOTAL	(25.36) 85.01	122.10	128.02	338.21	(27,44)	153.70	(43.26)	(100)	(203)	161.30	(45.79)	(100)				

Source: MGNREGA Implementation Status Reports. Note: Figures in brackets represent the per cent to total.

Table-III: Gender-wise Employment provided under MGNREGS: (Number of person-days in Lakhs)

S.	State		2006-2007			2007-2008			2008-2009	2008-2009		
NO	Scate	Man	Women	Total	Men	Women	Total	Men	Women	Total		
	Andhra Pradesh	306.84	371.93	678.77	849.40	1160.9	2010.28	1144.67	1590.78	2735.45		
		(45.21)	(54.79) 1.36	(100) 4.53	1.96	(57.75)	(100)	(41.85) IB-84	(58.15)	(100)		
!	Arunachel Pradesh	(69,96)	(30.02)	(100)	(70.25)	(29.75)	(100)	(73.28)	(26.72)	(100)		
	Assem	391.49	181.43	572.92	337.18	150.43	487.61	547.05	204.02	751.07		
	/	(68.33)	(31.67)	(100)	(69.15)	(30.85)	(100)	(72.84)	(27.16)	(100)		
	Bihar	493.15	103.72	596.87	627.48	227.62	855.1	694	297.75	991.75		
_		(82.62)	(17.38)	(100)	(73.38) 262.68	(26.62)	(100)	(69.96)	(30.02)	(100)		
i	Chhattisgarh	(60.68)	(39.32)	(100)	(57.95)	(42.05)	(100)	(52.57)	(47.A3)	1243.18		
	0.00	50.04	50.44	100.48	46.14	41.92	90.06	121.83	91.24	213.07		
•	Gujarat	(49.80)	(50.20)	(100)	(53.45)	(46.55)	(100)	(57.18)	[42.82]	(100)		
,	Heryana	16.74	7.38	24.12	23.45	12.31	35.76	47.93	21.18	69.11		
	1-1-1-	(69.40)	(30.60)	(100)	(65.58)	(34.42)	(100)	(69.35)	(30.65)	(100)		
3	Hirrarchal Pradesh	26.24 (87.76)	3.66 (12.24)	29.9	68.17	29.36	97.53	175 10	80,09	205.25		
_	-	30.86	1.44	(100)	(69.90)	(30.10)	(100)	(60.98) 74.26	(39,02)	(100) 78.8		
)	Jammu And Kashmir	(95.54)	(4.46)	(100)	(98.92)	(1.08)	(100)	(94.34)	(5.76)	(100)		
Ю	Parithand	315.01	205,46	520.47	546.64	203.12	747.56	536.16	213.61	749.97		
~	A-MINISTER I	(60.52)	(39.48)	(100)	(72.83)	(27.17)	(100)	(71.49)	(2851)	(100)		
12	Kamataka	109.77	112.24	222.01	98.36	99.42	197.78	142.61	145.03	287.64		
		7.04	(50.56)	(100)	(49.73)	(50.27)	(100)	(49.58)	(50.42)	(100)		
2	Kerala	(34.38)	(65.63)	20,48	17.38 (28.61)	43.37 (71.39)	60.75 (100)	23.05 (14.99)	130.7 (85.01)	153.75 (100)		
		1119.24	862.63	1971_77	1605.7	1147.3	2753.02	1671.58	1275.39	2946.97		
3	Madhya Pradesh	(56.76)	(43.24)	(100)	(58.33)	(41.67)	(100)	(56.72)	(43.28)	(100)		
4	Haharashtra	100.23	59.05	159.28	110.93	73.93	184.86	225.79	194.06	419.85		
.~-	- magnificant of a	(62.93)	(37,07)	(100)	(60.01)	(39.99)	(100)	(53.78)	(46.22)	(100)		
5	Marapur	9.12	9.45	18.57	32.47	15.85	48.32	154.46	13L16	285.62		
_	7.55	(49.11) -Z2.78	(50.89)	(100) 24.22	(67.20)	(32.80) 12.76	(100)	(54.08) 50.62	(45.92) 35.69	(100) 86.31		
5	Heghulayo	(-94.05)	(194.05)	(100)	(69.13)	(30.87)	(100)	(58.65)	.55.80 (41.35)	(100)		
_		5.23	2,62	7.85	20.93	10.6	31.53	79.79	46.03	135.83		
7	Misorarn	(66.62)	(33.38)	(100)	(66.38)	(33.62)	(100)	(63.42)	(36.58)	(100)		
8	Negaland	9.16	3.92	13.08	17.19	7.14	24.33	1,28.3	74.4	202.7		
_	- upus - u	(70.03)	(29.97)	(100)	(70.65)	(29.35)	(100)	(63.30)	(36.70)	(100)		
9	Ormsa	514.76 (64.40)	(35,60)	799.34 (100)	(63.61)	147.48	405.23	254.3	149.45	403.75		
_		9,69	(JSJ8U) 5,88	15.57	16.03	(36.39)	(100) 19.15	(62.98)	(37.02)	(100)		
Ø	Purpik	(62.24)	(37.76)	(100)	(83.71)	(16.29)	(100)	(75.38)	(24.62)	(100)		
1	Rajasthan	328.19	670.6B	998.87	520.37	1158	1678.38	1588.51	3241.04	4829.55		
_	Rajustran	(32.86)	(67.14)	(100)	(31.00)	(00.00)	(100)	(32,89)	(67.11)	[100]		
2	Sildern	1.82	0.6	2.40	5.44	3.16	8.6	16.42	9.92	26.34		
		(75.21)	(24.79)	(100)	(63.26) 116.09	(36,74)	(100)	(62,34)	(37.66)	(100)		
3	Tamil Nadu	(18.89)	(81.11)	(100)	(17.99)	(82.01)	645.23 (100)	244.72 (20.33)	958.87 (79.67)	1203.59 (100)		
		12.53	37.6	50.13	100.46	80.59	181.05	172.01	179.11	351.12		
ıı	Тирия	(25.00)	(5.00)	(100)	(55.49)	(44.51)	(100)	(48.99)	(51.01)	(100)		
5	Uttar Pradesh	686.7	136.21	822,91	1165	196.03	1363.06	1876.05	411.46	2287.51		
_	Otto Treates	(83.45)	(16.55)	(100)	(85.47)	(14.53)	(100)	(82,01)	(17.99)	(100)		
6	Uttarairhand	28.23	12.37	40.6	45.98	34.36	80,34	65.87	38.46	104.33		
_		(69.53)	(30.47)	(100)	(57.23) 804.17	(42,77) 164,63	(100) 968.8	(63.14) 577.95	(36,86)	(100) 786.61		
7	West Bengsi	(81,72)	(18.28)	(100)	[83.01]	(16.99)	(100)	(73.47)	(26.53)	(100)		
8	Pondicherry			_	-	-		0.54	1.1	1.64		
	PORRECTORY.			_				(32.93)	(67.07)	(100)		
9	Andaman and Mcobar	-	_	-	-	-	-	(61.00)	(39,00)	1 (100)		
	U22 0 1	+		-				1.08	0.74	1.62		
0	Latestractween	-	-	~	-	-	-	(59.34)	(40.66)	(100)		
1	Chundigarh	_	_	_	_	_	_	0	0	0		
	Dadra & Nagar Havel	-	_				_	(0.00)	(0.00)	(100)		
2		+		_	_		-	(20.83)	[79.17]	(100)		
3	Deman & Diu	_	-	_	-	-	-	(0.00)	(0,00)	0 (100)		
4	Goa	-	-	-	-	-	_	(0,00)	(0.00)	0 (100)		
	TOTAL	5371_53	3679	9050.54	8258.9	6109.1	14367.95	11267.9	10341.8	21,609,6		
	TOTAL	(59.35)	(40.65)	(100)	(57,48)	(42.52)	(100)	(52,14)	(47.86)	(100)		
	Average	198.95	136.26	335.21	305.86	226.63	532.15	331.41	304.17	635.58		

Source: MGNREGA Implementation Status Reports. Note: Figures in brackets represent the per cent to total.

Table-IV: Funds Available and Expenditure

			2006-2007			2007-2008		2008-2009			
S. NO	State	Funds Available (Rs. In Laicht)	Central Release (Senctioned) (Ra. In Laichs)	Expenditure (Ra In Lakhs)	Funds Available (Ra. In Lakts)	Central Release (Sanctioned) (Rs. In Laides)	Expenditure (Rs. In Laide)	Funds Available (Ra. In Lakha)	Central Roleane (Sanctioned) (Ra. In Lakhs)	Expenditure (Rs. In Laides)	
1	Andhru Pradesh	11422439	20000	68020.32	22932082	130016.9	208374.75	E-124	321910.19	296390,3H	
1	Arumckal Pradesh	1211.25	272.85	221.34	372.49	1386.39	303.9	2901.33	2948.84	7353.57	
3	Amm	70769.1	13690.85	99252.63	80609.74	47928.31	54914.93	13000021	95872.16	95380.73	
4	Bibar	11911781	40303.36	71276.36	152531.44	48076407	105277.36	209647.94	13881905	131647.58	
5	Chhattisgarh	84088.78	70212.53	66982,35	15175567	101983.16	140183.2	197398.02	10044934	143947.52	
6	Gujarut	12374.74	4113.94	8585.03	12600.45	6106.31	8184.24	28124.42	16419.2	19800.65	
7	Haryam	4652.85	913.30	3594.67	5802.46	9113.97	5295.01	16015.97	13656.45	10988.72	
9	IIImachal Pradesh	5719.2	683.64	3940.12	16150.34	12855.06	12564.08	90090.17	40974.63	33227.64	
9	Jammu And Kashmir	5012.4	986.37	365646	6148.96	7183.67	3030.36	1461782	10472.53	8772.02	
10	Jharkhand	98220.95	37618.50	71155.13	125468.19	64753.07	10020345	234795.02	180980.14	134171.7	
11	Karnutaka	34131.39	6379.69	24629.67	C3671.67	46153.44	73680.54	64345.44	30851.14	35767.46	
12.	Keralu	4835.18	2179.51	2788.73	9973.95	-	-	29771.26	19087.32	2000.64	
13	Madhya Pradesh	21339836	35000	1 77 17	320048.4	25070EL17	289172.6	404307.17	406111.54	355406.21	
14	Maharashtra	48093.05	18/0136	17461.18	47E3.23	3129.16	1867,21	63336.00	18755.08	36146.68	
15	Manipur	2037.50	570.89	3025.5	6413.05	6290.13	6226.15	3019736	36540.97	34094.15	
16	Meghalaya	2583.63	2004.00	2111.85	C000.00	9951.23	5091.18	11992	7802.6	8945.1	
17	Mittorem	2506.21	298.9	1643.11	450.38	3360.49	4200.7	17185.00	15194.15	16455.7	
18	Nagaland	1595.96	430.11	1457.62	2572.41	4297.50	2553.94	26728.49	29805.72	27231.15	
19	Orlea	B9018.65	77112.49	7396.62	81008.87	54973.60	-	101429.16	87043.67	603802.83	
20	Punjab	3639.21	735.75	2500.21	902736	2886.82	3004.20	11465.06	6775.32	71.77.06	
21	Rajastinin	BS617.3	20000	66306.14	144099.79	102057.2	147733.72	G00000283	652157,19	616439.73	
22	Sikkim	496.5	431.5	261,89	1432.37	303.75	1185.76	4810.69	4225.84	4143.66	
23	Tamil Nadu	75210.62	PRISS 21	15363.63	70113.95	30829.73	31642.38	179450.05	140952.19	100404.40	
24	Tripura	4977.63	1894.66	4507.00	21890.30	17410.45	20960.34	51400.27	46036.6	6077.13	
25	Uttar Pradesh	102871.22	33-66.69	77957,46	222725.19	161741.56	189825.13	450331	363390.12	390202.2	
26	Uttarekhand	7105.31	1910.6	4949.7	15319.6	11104.65	9575.01	175563	10116.44	13579.34	
27	West Bengal	63023-02	16358.84	39462.63	133148.55	B1454.24	100001.03	127919.17	91875.00	94038.47	
28	Puducherry	-	-	-	-	-	-	793	419.44	136.1	
29	Andamun And Nicobar	-	_	-	-	-	-	1963.63	702.75	327.54	
30	Lakshadweep	-	-	-	-	-	-	435.2	262.26	179.00	
31	Chandigarh	~	-	-	-	-	-	0	20		
32	Dadra & Nagar Haveli	_	-	-	-	-	-	1.57	451	1.03	
33	Damen & Dio	-	-	-	-	-	-	0	21.85	0	
34	Gea	-	-	-	-	-	-	1215.46	618.21	240,00	
	Total:	1207205.6	418432.42	######################################	1827077.71	1229592.4	1585844.15	3619003.50	2902454.71	2716607 A	
	Average	44716.67	15497.50	32679.00	71412.00	45540.46	58734.97	106467.16	08013.37	79900.77	

Source: MGNREGA Implementation Status Reports

Table V: Details of Works ongoing and completed

5.	State		2006-2007			2007-2008		2008-2009			
NO	State	Worles	Worles	Total Worles	Worlds	Works	Total Works	Works	Works	Total World	
1	Andhra Pradesh	133727	87571	221298	ongoing 291924	183724	475648	461166	209527	67069	
1	Antonia Pracesa	(60.43)	(39.57)	(100)	(61.37)	(38.63)	(100)	(68.76)	(31.24)	(100)	
2	Anamakul Pradesh	99	397	496	31	518	549	623	471	1294	
_		(19.96)	(80.04)	(100)	(5.65)	(94.35)	(100)	(63.60)	36.40)	(100	
3	Assam	5889	9518	15407	5516	6339	11855	9963	7135	1709	
		(38.22)	(61.78)	(100) 61881	(46.53)	(53.47)	90510	(58.27) 51935	41.73) 53668	10560	
4	Bhar	(51.91)	(48.09)	(100)	(48.60)	(51.40)	(100)	(40.18)	(SOR2)	(100	
_	Second 2	16358	16105	32463	36793	65562	102355	46778	53673	10045	
5	Chhattisgarh	(50.39)	(49.61)	(100)	(35.95)	(64.05)	(100)	(46.57)	(53.43)	(100	
		5292	31.37	8429	7025	14579	21604	14127	32530	4665	
6	Gujarat	(62.78)	(37.22)	(100)	(32.52)	(67.48)	(100)	(30.28)	(69.72)	(100	
	Haryana	667	985	1652	1139	1692	2831	2797	3517	6314	
7	, y	(40.38)	(59.62)	(100)	(40.23)	59.77)	(100)	(44.30)	55.70)	(100	
8	Himachal Pradesh	4004	4722	8726	4434	3939	8373	23275	22281	4555	
		(45.89)	(54.11)	(100)	(52.96)	(47.04)	(100)	(51.09)	(48.91)	(100	
9	James au And Kreibreit	1236 (63.13)	(36.87)	1958 (100)	3169 (54.51)	2645 (45.49)	(100)	5884 (45.05)	7176 (54.95)	1306	
		39757	24048	63815	109619	49438	159057	94819	65483	16030	
10	Sheddend	(62.32)	(37.58)	(100)	(68.92)	(31.08)	(100)	(59.15)	(40.85)	(100	
		7638	11005	18643	8140	18040	26180	22107	34431	5653	
u	Karrustaka	(40.97)	(59.03)	(100)	(31.09)	(68.91)	(100)	(39.10)	(60.90)	(100	
12	Kerala	0	0	0	2628	12650	15278	6376	48130	5450	
12	N.CFIGHA	(0.00)	(0.00)	(100)	(17.20)	(82.80)	(100)	(11.70)	(88.30)	(100	
	L = 10 . V =	86610	82548	169158	205526	136003	341529	313657	212231	52588	
13	Madhya Pradesh	(51.20)	(48.80)	(100)	(60.18)	(39.82)	(100)	(59.64)	(40.36)	(100	
_							17000				
14	Mahazashtza	5568 (51.12)	5324 (48.88)	10892	8921 (65.12)	4778 (34.88)	13699	14273	(42.96)	2502	
		714	901	(100) 1615	2672	271	(100)	(57.04)	7986	1109	
15	Manipur	(44.21)	55.79)	(100)	(90.63)	(9.37)	(100)	(28.01)	(71.99)	(100	
		2074	850	2924	2484	2506	4990	3623	3458	7081	
1.6	Heghalaya	(70.93)	(29.07)	(100)	(49.78)	(50.22)	(100)	(51.17)	(48.83)	(100	
17	Mizoram	47	216	263	771	540	1411	773	2123	2896	
11	(*TAZINART)	(17.87)	(82.13)	(100)	(54.64)	45.36)	(100)	(26.69)	(73.31)	(100)	
18	Nagaland	4	124	128	500	292	792	1013	5016	6029	
	1 magazina	(3.13)	(96.88)	(100)	(63.13)	(36.87)	(100)	(16.80)	(83.30)	(100	
19	Orissa	32718	18803	51521	45253	19867	65120	99062	6968	95030	
	7	(63.50)	(36.50)	(100)	(69.49)	(30.51)	(100)	(92.67)	7.33)	(100	
20	Punjab	579	749	(100)	1720	566	2286	3861	1389	5250	
20	rungau.	(43.60)	56.40)	(100)	(75.24)	(24.76)	(100)	(73.54)	(26.46)	(100)	
		13278	8771	22049	45148	18090	63238	135720	100472	23619	
21	Rajasthan	(60.22)	(39.78)	(100)	(71.39)	(28.61)	(100)	(57.46)	(42.54)	(100)	
	631	55	103	158	313	201	514	632	564	1196	
22	Sådom	(34.81)	(65.19)	(100)	(60.89)	(39.11)	(100)	(52.84)	(47.16)	(100)	
23	Tarril Nadu	4506	2213	6719	10171	8338	18509	26199	12663	38862	
		(67.06)	(32.94)	(100)	(54.95)	(45.05)	(100)	(67.A2)	(32.58)	(100	
24	Tripura	867	4115	4982	6793	53452	60245	4780	54478	59258	
	-	(17.40)	(82.60)	(100)	(11.28)	(88.72)	(100)	(8.07)	(91.93)	(100)	
25	Ultiar Pradesh	29380 (34.66)	55380 (65.34)	84769	45713 (30.91)	102154	147867	119098	188082	30718	
-		(34L06) 2827	4426	(100) 7253	4664	(69.09) 6307	(100) 10971	(38.77) 9882	(61.23) 10297	2017	
26	Utteraldrand	(38,98)	61.02)	(100)	(42.51)	(57.49)	(100)	(48.97)	(51.03)	(100)	
	Section 1	18780	24281	43061	66271	61059	127330	45537	54526	10006	
27	West Bengal	(43.61)	(56.39)	(100)	(52.05)	(47.95)	(100)	(45.51)	(54.49)	(100)	
200	Destitue			1,544)				0	314	314	
28	Pondicherry	-	-		-		-	(0.00)	(100.00)	(1.00)	
29	Anderson And				_		_	74	66	140	
-	Nicober							(52.86)	(47.14)	(100)	
30	Lalahadunap	_	_	-	_		-	284	87	371	
-			-				-	(76.55)	(23.45)	(100)	
31	Chendigarh	-	-	-	-	-		(0.00)	(0.00)	0	
	Dadra & Nagar	-					_	(0.00)	(0.00)	(100)	
32	Haveli		-	-	-			(100.00)	(0.00)	(100)	
-								0	0	0	
33	Darrien & Diu	-	-	-	-		_	(0.00)	(0.00)	(100)	
34	Gon							0	0	0	
~								(0.00)	(0.00)	(100)	
	Total	444806	396782	841588	961280	820168	1781448	1510643	1209499	272013	
	0.776	(52.85)	(47.15)	(100)	(53.96)	(46.04)	(100)	(55,54)	(44.49)	(100)	
	Average	16474.3	146956.63	31169.93	35602.96	30376.60	65979.55	44430.68	35573.21	800034	

Source: MGNREGA Implementation Status Reports.

Note: Figures in brackets represent the per cent to total.